

Message Text

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PAGE 01 GENEVA 04092 271707Z

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ACTION IO-14

INFO OCT-01 EUR-25 ISO-00 EB-11 USPS-02 AF-10 ARA-16 EA-11

NEA-14 RSC-01 CIAE-00 INR-10 NSAE-00 L-03 OIC-04

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TAGS: ETRN, ETEL, PFOR, UPU

SUBJ: UPU CONGRESS: 3RD USDEL REPORT

REF: A) MOSCOW 8531; B) STATE 134534; C) GENEVA 4058;
D) GENEVA 4059; E) STATE 135385

1. FOLLOWING IS STATUS REPORT ON SIGNIFICANT UPU ACTIVITIES AT END OF
FIFTH AND PENULTIMATE WEEK OF 17TH CONGRESS:

2. CONTRIBUTION CATEGORIES: FOLLOWING UK AND FRENCH LEAD, USDEL
FORMALLY DECLARED TO INTERNATIONAL BUREAU US INTENTION TO CONTRIBUTE
50 UNITS TO EXPENSES OF UNION. SUBSEQUENTLY, CANADA, FTG, CHINA
AND JAPAN SUBMITTED IDENTICAL DECLARATIONS OR ANNOUNCED THEIR INTENT-
ION TO DO SO. USSR DEL STILL MAINTAINING ITS POSITION REMAIN AT
25-UNIT LEVEL, THOUGH PRIVATELY INDICATING AWARENESS THEIR ISOLATION.
CANADIAN DEL MEANWHILE ACTIVELY SEEKING SUPPORT FOR PLEA IT INTENDS
TO MAKE IN PLENARY NEXT WEEK URGING THOSE (UNNAMED) MEMBERS HAVING
ADEQUATE FINANCIAL RESOURCES (E.G. KUWAIT) TO RECONSIDER THEIR
DECISION REDUCE THEIR CONTRIBUTIONS.

3. COMMENT: USDEL VIEWS TIMING ITS DECLARATION INTENTION MOVE TO
50-UNIT CATEGORY JUSTIFIED ON BASIS SUCH FAVORABLE ACTIONS BY CONGRES
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PAGE 02 GENEVA 04092 271707Z

AS 1) SUFFICIENT MEMBER COUNTRIES JOINING US; 2) DOWNWARD

MOVEMENT INSIGNIFICANT (TOTAL 63 UNITS) AND POSSIBLY MAY BE REVERSED; 3) SOME UPWARD MOVEMENT EVIDENT. US DEL FURTHER NOTES UPU TO DATE ACTING IN RESPONSIBLE MANNER BY 1) REFUSING VOTE TECHNICAL ASSISTANCE PAYMENT OUT OF REGULAR BUDGET; 2) SUBMITTING MODERATE BUDGET PROPOSALS FOR NEXT FIVE YEARS; AND 3) REJECTING UNDESIRABLE CONSTITUTIONAL AMENDMENTS PROVIDING FOR EXCLUSION COUNTRIES PRACTICING APARTHEID CALLING FOR ACCESSION TO UPU OF NON-UN COUNTRIES BY SIMPLE MAJORITY VOTE, AND BY POSTPONING ACTION ON EXCLUSION OF NON-AUTONOMOUS TERRITORIES BY REFERRAL TO EC (REF D). FURTHERMORE, US DEL CONSIDERS POSTAL MATTERS (E.G. RATES, IMBALANCES, DOCUMENTATION AND CLASSIFICATION) HAVE BEEN RESOLVED IN GENERALLY SATISFACTORY MANNER FROM US POINT OF VIEW.

4. MANDATORY ROTATION: US DELOFF SURVEY DELEGATIONS (REF B) REVEALS ONLY JAPAN, USSR, BRAZIL WILLING SUPPORT REINTRODUCTION US PROPOSAL ELIMINATE MANDATORY ROTATION EC MEMBERS. FRG, FRANCE, NIGERIA, PAKISTAN AND INDIA WOULD NOT SUPPORT AND ESTIMATE THAT CHANCE OF SUCCESS NO BETTER THAN BEFORE. SEVERAL DELS SUGGEST THAT REINTRODUCTION MIGHT LEAD TO REFERRAL MATTER FOR STUDY IN EC WHICH THEY SURMISE WITH US MIGHT WELL LEAD TO ADVERSE DECISION. UNDER CONDITIONS OUTLINED PARAS 2, 3 AND 4 ABOVE, US DEL AS WHOLE DOUBTFUL ARGUMENTATION SET FORTH PARA 3 REF B ADEQUATELY PERSUASIVE ACHIEVE OBJECTIVE DESCRIBED IN THAT TELEGRAM.

5. ANTICIPATED ACTIONS: PLENARY MEETINGS JULY 1-4 EXPECTED CONFIRM VARIOUS COMMITTEE DECISIONS INCLUDING UK LANGUAGE PROPOSAL (REF C); REFERRAL TO EC PROPOSAL EXCLUDE NON-AUTONOMOUS TERRITORIES FROM UNION (REF D); DECISION GENERAL COMMITTEE PERMITTING CCPS VICE PRESIDENT ATTEND EC MEETINGS SINCE PANAMA HAS AS YET INTRODUCED NO RESOLUTION ON CZ IT SEEMS LESS LIKELY THAN BEFORE THAT QUESTION WILL BE REOPENED BY THEM AT PLENARY IN A MANNER THAT WOULD LEAD TO ACTION BY CONGRESS. CONSULTATIVE COUNCIL ON POSTAL STUDIES (CCPS) EXPECTED ELECT US REP AS VICE-PRESIDENT. AT SAME TIME AS UK AND NUMBER OTHER EC-9 COUNTRIES, US DEL PLANS SUBMIT DECLARATION ON ITS OWN BEHALF PROTESTING CERTAIN PROCEDURES FOLLOWED AT CONFERENCE ALONG LINES REF E FOR INCLUSION IN FINAL ACT. ABRAMS

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